ENVIRONMENTAL POLICIES IN INDIA: AN ASSESSMENT

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ABSTRACT

The world has realized the importance of being sensitive to the damage caused to the environment by the impact of human activities. The increasing population and economic and technological development have led to greater impacts on the environment. Though developed countries have the major impact on the global environment, developing countries cannot ignore the damage they're inflicting in their natural resources either. Since 1970s, Indiahas been developing various policies and legislations to safeguard the environment, but their implementation and impact has been limited due to shortcomings in these policies.

Introduction

The United Nations Conference inStockholm on Human Environment (1972) was UN's firstmajor conference focusing on the environment and sustainability. It led to the creation of United Nations Environment Programme (UNEP) to protect the environment and promote sustainability(WCED, 1987). The importance of environmental conservation and economic development being interdependent was mentioned in itsfinal declaration. This marked a shift in global environmentalpolicies, and its influence was felt in India as well.

The next important event influencing environmental policies was the Rio Conference held in 1992(UnitedNations Conference on Environment and Development,1992). The conference focused on preserving bio-diversity and reducing greenhouse emissions. A major drawback of the guidelines and principles of the conference were that they weren't legally binding and hence countries didn't necessarily have to implement the recommendations. (Bal,2005)

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These two international events, along with the BhopalGas Tragedy of 1984, marked significant milestones inIndian environmental policies as well and can be used to differentiate the periods of environmental policy-making in India.

ENVIRONMENT AND INDIAN TRADITIONS

Indian Vedic traditionhas multiple references to the environment, weather cycles, forces of nature, and related phenomena.

Vedic deities were elements of nature: Varuna, Indra,Mitra, Aditya and Maruts. Mountains, lakes, forests, treesand rivers were venerated and this reflects some level ofawareness about their significance for human existence.(Sharma, 2009)

For projects leading to usage of natural resources, prayers were offered for nature's recovery. These traditions carried through the middle ages up until the modern era, and continue to be a part of Indian traditions eventoday. In the backdrop of these, the government also enacted severallegislations and initiated projects to preserve the environment.

INDIAN ENVIRONMENTAL POLICIES

Prior to the StockholmConference Indian constitution did not mentionenvironmental protection in any of its directive principles of state policy, which guide policy-making in India.

In 1972, the National Council for EnvironmentalPlanning and Policy was setup, and later evolved in to theMinistry of Environment and Forest (MoEF) in 1985.

In the 42ndAmendment of the Indian constitution in1976, Article 48A was added to the Directive Principlesstating: "The State shall endeavor to protect and improve natural environment and safeguard the forests andwildlife in the country".(Article 48A) 'Forests' and 'Wildlife'were moved from state list to the concurrent list.

The environmental policies of India can thus be divided nto the following periods:

- 1. Pre-independence to 1972
- 2. 1972 to 1984
- 3. 1984 onwards

Pre-independence to 1972 –

The following Acts were enacted in this period:

- a. Bombay Shore Nuisance Act (1853)
- b. Elephants' Preservation Act (1879)
- c. Fisheries Act (1897)
- d. Factories Act (1897)
- e. Bengal Smoke Nuisance Act (1905)
- f. Bombay Smoke Nuisance Act (1912)
- g. Wild Birds and Animals Protection Act (1912)
- h. Forest Act (1927)
- i. Factories Act (1948)
- j. Mines and Minerals (Regulation and Development) Act(1957).

While, these covered multiple environmental issues, economic development was always the focus while environmental considerations were secondary.

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1972 to 1984-

The impact of the Stockholm Conference, which had highlighted environmental resource conservation, resulted in the following legislations during this period:

- a. Wildlife (Protection) Act (1972): was enacted topreserve animals and birds in forests by prohibitingpoaching, and allowing state governments to declareareas as Wildlife Sanctuaries and National Parks
- b. Water (Prevention and Control of Pollution) Act (1974):Led to creation of Central and State Pollution ControlBoards (CPCB and SPCBs) to maintain cleanliness ofrivers, streams and wells
- Air (Prevention and Control of Pollution) Act (1981):Defined air pollution and entrusted
 CPCB and SPCBsto implement the Act
- d. Forest (Conservation) Act (1980): Focused onpreventing deforestation, and preventing non-forest useof forest lands.

These Acts clearly reflect the Stockholm conference's impact on the direction of environmental policy-making inIndia. While the major aspects of the environment were allcovered in these Acts, they were still in silos and not looking the environment as a whole.

1984 onwards-

Post the tragedy at Bhopal, policy-makersshifted focus towards developing a comprehensivelegislation for the environment. This led to the followingacts:

- a. Environment (Protection) Act (1986): This extended toentire India, and was a step towards improving coordination between different regulatory agencies and in the immediate aftermath of the Bhopal Tragedy the Act also focused on regulating discharges, hazardous substances and disaster response.
- b. Motor Vehicles Act (1988)

- c. National Environment Appellate Authority Act (1997)
- d. National Environment Tribunal Act (1995).

The National Council for Environmental Planning andPolicy, became the Ministry of Environment and Forest in1985. The ministry also came out with a policy statement of pollution and NationalConservation Strategy. An Environmental ActionProgramme was also formulated in 1993 to integrate environmental objectives with development orientedprogrammes.

The Policy(MoEF, 1992) adopted these guiding principles:

- 1. Prevention at the source
- 2. Adopting available technology
- 3. Polluter pays principle to be adopted
- 4. Public participation.

National Environmental Policy (2006)

- a. It was an initiative in strategy-formulation forenvironmental protection in a comprehensive manner.
- b. It aimed at taking into account factors responsible fordegradation of land and suggested remedial measuresrequired. Factors included in the policy were fiscal, tariffs and sectoral policies, owing to the unintentionalimpacts of these resulting in land degradation.
- c. The remedial measures comprised of traditional landusepractices to be implemented in combination withscience-based techniques including pilot-scaledemonstrations, large scale dissemination, adoption of multi-stakeholder partnerships, and promotion of agroforestry, organic farming, environmentally sustainable cropping patterns and adoption of efficientiringation techniques.

d. It mandated Environmental Impact Assessment andenvironment management plans, detailed publichearing and a project report to the impact assessmentagency for clearance. There was scope for furtherreview by a committee of experts in certain cases and public hearing.(Sarkar, 2014)

Assessment of these Policies

As can be observed from the progression of the policies from each period, these policies have mostly been created to fulfill the immediately observed requirements of the political/environmental landscape rather than being visionary and comprehensive. The following major drawbacks can be observed in these policies:

- a. The regulatory organizations aren't empowered to takeaction on the offenders but only take the said parties to court. The parties usually can take stay orders and continue production
- b. For new projects which require environmental impact assessments, these activities aren't comprehensive and often delayed
- c. The departments entrusted with duties under different acts work in silos and have limited powers.(Vyas&Reddy, 1998) In many cases, they're not equipped withenough resources to conduct a full and comprehensivescientific analysis of various projects
- d. Environmental concerns: their costs and benefits aren'tincorporated into national statistics, and damage tonatural resources isn't be priced by the governmente. Macropolicies are still independent of environmental policies and concerns

CONCLUSION

While policies have been there for some timenow, India needs to develop them in a more comprehensivemanner. The gap between practical implementation andtheoretical policy needs to be addressed by inculcatingenvironmental costs/benefits into overall macropolicyframeworks. The authorities dealing with different aspectsof environmental concerns need to better coordination toensure there's no work-overlap and also no blind-spots intheir assessments. The National Environment Policy was step in the right direction but much more work is needed to ensure sustainable development of India.

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